

Message Text

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ACTION EUR-12

INFO OCT-01 IO-11 ISO-00 ARA-06 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 ACDA-05 TRSE-00 SAJ-01 CU-02 SAM-01 OIC-02

DHA-02 /089 W

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R 151400Z MAR 76

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC 5911

INFO USMISSION GENEVA

USMISSION NATO BRUSSELS

C O N F I D E N T I A L BELGRADE 1653

E.O. 11652: GDS

TAGS: PFOR, CSCE, US, YO, CU

SUBJECT: YUGOSLAV/CUBAN RESOLUTION RELATING TO CSCE IN HUMAN
RIGHTS COMMISSION (HRC)

REF : STATE 56128

1. DRAWING LITERALLY ON REFTTEL, AMBASSADOR MADE DEMARCHE
MARCH 12 TO AMBASSADOR MILORAD PESIC, HEAD OF FSFA PLANNING
GROUP FOR BELGRADE 77 CSCE CONFERENCE AND EX-AMBASSADOR TO
SOVIET UNION. OBVIOUSLY STUNG AND UNPREPARED FOR THE
SUBSTANCE OF DEMARCHE, PESIC RESPONDED THAT HE WAS NOT
INFORMED ABOUT DETAILS OF HRC CONFERENCE WHICH IS NOT IN
HIS PORTFOLIO, ARGUES THAT HRC DOUBTLESS HAD ITS OWN RULES
OF PROCEDURE AND NO ONE COUNTRY COULD REQUIRE IT TO PROCEED
BY CONSENSUS VS. MAJORITY VOTE, PROTECTED THAT YUGOSLAVIA
IS COMMITTED TO IMPLEMENTING THE SPIRIT AND LETTER OF THE
HELSINKI ACCORD AS A WHOLE, RESERVED THE RIGHT OF THE
YUGOSLAV DELEGATION TO REPRESENT ITS OWN GOVERNMENT'S POSITION
AND PROCEED FROM ITS OWN INTERESTS JUST AS OTHER DELE-
GATIONS AT GENEVA DOUBTLESS DID, AND REJECTED AS
"UNACCEPTABLE" THE LINKING OF YUGOSLAV POSITION AT HRC
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WITH ITS ROE AS HOST OF BELGRADE 77. HE SAID THE QUESTION

WITH SOCIAL,ECONOMIC MATERIAL AND SUBSTANTIVE ISSUES OF THE CONTEMPORARY WORLD TRANSMIT THE DEMARCHE TO HIS GOVERNMENT BUT WAS OBLIGED TO SAY THE LINKAGE OF HIS DELEGATION'S POSITION AT HRC WITH YUGOSLAVIA'S ROLE AS HOST OF BELGRADE 77 COULD ONLY BE SEEN AS A FORM OF PRESSURE -- AMBASSADOR SHOULD INFORM USG THAT NO OTHER INTERPRETATIONS TO THIS KIND OF LINKAGE COULD BE GIVEN.

2. AMBASSADOR ALEKSANDAR BOZOVIC, WHO LED YUGOSLAV DELEGATION TO GENEVA CONFERENCE, "FORTUNITOUSLY" JOINED CONVERSATION AT THIS POINT AND ON PESIC'S URGING AMBASSADOR REPEATED POINTS HE HAD MADE EARLIER. BOZOVIC DENIED THAT "COMPROMISE" RESOLUTION HAD BEEN JOINTLY SPONSORED BY YUGOSLAVIA AND CUBA, CLAIMING THAT SEVEN NON-ALIGNED NATIONS HAD CO-SPONSORED IT AS MEANS OF AVOIDING SOVIET PREOCCUPATION WITH BASKET I AND WESTERN CONCENTRATION ON BASKET III. NON-ALIGNED BELIEVE HUMAN RIGHTS CANNOT BE DIVORCED FROM WORLD ECONOMIC AND SOCIAL PROBLEMS SO THEY HAD ALSO INCORPORATED LANGUAGE ON THE NEW ECONOMIC ORDER. MAJORITY AT GENEVA HAD NOT WANTED TO HEAR ABOUT HELSINKI, WHICH WAS REGARDED AS REGIONAL EUROPEAN ISSUE. THERE WAS ALSO "SURPRISINGLY" HIGH DEGREE OF OPPOSITION TO US RESOLUTION FROM AFRICAN, ASIAN AND LA DELEGATIONS. IF THE US RESOLUTION HAD BEEN VOTED DOWN, THAT COULD HAVE BEEN REGARDED AS A DEFEAT FOR THE HELSINKI ACT. BY HELPING TO AVOID A VOTE ON OUR RESOLUTION, YUGOSLAVIA HAD PERCEIVED IT HAD SERVED WHAT IT WAS NOW ACCUSED OF UNDERMINING -- ITS CREDENTIALS AS HOST FOR BELGRADE 77.

3. AMBASSADOR NOTED THAT HRC JURISDICTION DEALT WITH SO-CALLED BAKET III ISSUES, NOT INTERNATIONAL ECONOMIC OR SECURITY QUESTIONS; THEREFORE WE COULD NOT UNDERSTAND THE LOGIC OF BOZOVIC EXPLANATION. AMBASSADOR ALSO SAID THAT SOCIALIST STATES HAD BACKED SO-CALLED COMPROMISE RESOLUTION AT GENEVA WHILE WESTERN DELEGATIONS, WITH EXCEPTION OF AUSTRIA, VOTED AGAINST IT. THAT COULD HARDLY BE CONSIDERED A VIABLE COMPROMISE FOR EUROPE. FURTHER, RESOLUTION HAD INCORPORATED OBJECTIONABLE FEATURES OF SOVIET DRAFT. IT WAS USG VIEW THAT PRINCIPLES SO LABORIOUSLY NEGOTIATED AT HELSINKI HAD BEEN WATERED DOWN AT UN BODY. THE USG FELT CONFIDENTIAL

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THIS HAD NEGATIVE IMPLICATIONS FOR THE FUTURE OF CSCE, WHICH WE DO NOT WISH TO SEE DISTORTED AS WE FEEL HAPPENED AT GENEVA. FINALLY, IN ADDITION TO QUESTIONING IMPLICATIONS OF YUGOSLAVIA'S ACTIONS FOR ITS ROLE AS NEUTRAL HOST IN 1977, WE DOUBTED CUBA'S CLAIM TO BEING NON-ALIGNED AND SOME MEMBERS OF THE FSFA PRIVATELY SHARED OUR DOUBTS.

4. BOZOVIC STATED YUGOSLAVIA IS NOT A NEUTRAL -- IT IS

NON-ALIGNED. THE GOY SAW THE OUTCOME AT GENEVA AS THE OPPOSITE OF WHAT THE USG PERCEIVE. PESIC ADDED THAT GOY FULLY SHARED USG VIEW THAT ALL MUST WORK TO IMPLEMENT CSCE DOCUMENT, WHICH IN THEIR VIEW SHOULD BE INCORPORATED TO A GREATER DEGREE IN INTERNATIONAL RELATIONS OUTSIDE EUROPE.

5. AMBASSADOR SAID HE WOULD REPORT THE RESPONSE TO THE DEMARCHE AND TRUSTED IT WOULD BE CONVEYED TO THE GOY.

6. COMMENT: GOY ACTION AT GENEVA IN ACCORDANCE WITH OVERALL STRATEGY OF INTERNATIONALIZING CSCE. WHAT THAT REALLY MEANS TO GOY IS TO PUT CSCE AGREEMENT THROUGH UN MACHINERY WHICH IS MUCH LESS ADVANTAGEOUS TO WESTERN DEMOCRACIES AND WILL INEVITABLY RESULT IN TOTALITARIAN GLOSS TO WHICH AMBASSADOR GRAMMENT REFERRED. IN OUR VIEW, GOY DOES NOT WISH TO SEE EUROPEAN SECURITY CONFERENCE MACHINERY DEVELOPED AS POTENTIAL RIVAL TO UN ORGANS AND THEIR INTEREST IN FOLLOW-UP IS LIMITED TO THEIR OWN SECURITY NEEDS IN EUROPE. AS USUAL, THEY WANT TO HAVE THEIR CAKE AND EAT IT TOO.
SILBERMAN

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